



Constitutional and Nomination Committee

Date: Friday, 4 March 2022

Time: 9.00 am

Venue: Council Chamber, Level 2, Town Hall Extension

Everyone is welcome to attend this committee meeting.

Access to the Council Chamber

Public access to the Council Chamber is on Level 2 of the Town Hall Extension, using the lift or stairs in the lobby of the Mount Street entrance to the Extension. That lobby can also be reached from the St. Peter's Square entrance and from Library Walk. **There is no public access from the Lloyd Street entrances of the Extension.**

Membership of the Constitutional and Nomination Committee

Councillors - Karney (Chair), Craig, Curley, Flanagan, Lanchbury, Rahman, Reeves and Richards

Agenda

- 1. Urgent Business**
To consider any items which the Chair has agreed to have submitted as urgent.
- 2. Appeals**
To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.
- 3. Interests**
To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.
- 4. Minutes** 5 - 8
To approve as a correct record the minutes of the meeting held on 2 February 2022.
- 5. Membership of Committees and the Appointment of Members to Outside Bodies** 9 - 18
Report of the City Solicitor attached.
- 6. HS2 Phase 2b Western Leg (Crewe-Manchester) hybrid Bill Petitioning** 19 - 26
Report of the Strategic Director (Growth and Development) and the City Solicitor is attached.

Information about the Committee

The Constitutional and Nomination Committee deals with the appointment of councillors to serve on committees and certain external organisations.

The Committee also considers proposed changes to the Council Constitution and recommendations for the granting of civic honours to individuals and organisations. Business for consideration at a meeting is set out on the agenda sheet.

Copies of the agenda are available beforehand from the reception area at the Main Entrance of the Town Hall in Albert Square and may be viewed on the Council's website up to seven days prior to the date of the meeting (see web information below). Some additional copies are available at the meeting from the Committee Officer.

It is the Council's policy to consult people as fully as possible before making decisions which affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. If you have a special interest in an item on the agenda and want to speak, tell the Committee Officer, who will pass on your request to the Chair.

Agenda, reports and minutes of all Council meetings can be found on the Council's website www.manchester.gov.uk

Joanne Roney OBE
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Further Information

For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Thursday, 24 February 2022** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 2, Town Hall Extension (Library Walk Elevation), Manchester M60 2LA.

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Constitutional and Nomination Committee

Minutes of the meeting held on Wednesday, 2 February 2022

Present:

Councillor Karney – in the Chair
Councillors Curley, Flanagan and Lanchbury

CN/22/01 Minutes

Decision

To approve the minutes of the meeting held on 1 December 2021 as a correct record.

CN/22/02 Membership of Council Committees

Decision

To recommend the Council to make the following changes in appointments to Committees and Boards of the Council.

| COMMITTEE | MEMBER APPOINTED | MEMBER REMOVED |
|---|-------------------------|------------------------------|
| Licensing Committee | Councillor Fiaz Riasat | |
| Licensing and Appeals Committee | Councillor Fiaz Riasat | |
| Communities and Equalities Scrutiny Committee | Councillor Ahmed Ali | |
| Economy Scrutiny | | Councillor Julia Baker-Smith |
| Health Scrutiny | | Councillor Sue Cooley |

Appointment of Co-opted Member for Children and Young People Scrutiny Committee.

Parent Governor Representatives (voting Co-opted Members)

Appoint: Gary Cleworth for a period of two years (ending 2/2/2024).

CN/22/03 Appointments to Joint Authorities and Joint Committees

No changes were made.

CN/22/04 Proposed Redesignation of Polling Places for 5 May 2022 Elections

The Chief Executive submitted a report for the purpose of proposing changes to the Council's current scheme of polling places for the following wards:

Blackley and Broughton Constituency -

Crumpsall (polling district 1CRG), Cheetham (polling district 1CTD)
Harpurhey (polling districts 1HAA,1HAG)
Higher Blackley (polling district 1HBC).

Manchester Central Constituency -

Piccadilly (polling districts 2PYC/2PYE)

Manchester Gorton Constituency -

Fallowfield (polling district 3FAD, 3FAE)
Rusholme (polling district 3RUG).

Wythenshawe and Sale East Constituency -

Sharston (5SHB)
Woodhouse Park (polling district 5WPA).

Update on proposed polling place re-designations

The Committee also received an update on proposed polling place re-designations that provided an update since the report was published, relating to the following polling districts and places: Crumpsall (polling districts 1CRF and 1CRG) and Piccadilly (polling districts 2PYC/2PYE). The update also provided an overview of expected future polling place re-designations outstanding and to propose that these are re-designated ahead of 5 May Local Elections (and any others where it becomes necessary) using the Chief Executive's delegated powers.

Blackley and Broughton Constituency

Crumpsall Ward 1CRF and 1 CRG – update

Voters in 1CRF & 1CRG both currently vote at Cravenwood Primary Academy

It is proposed that voters in 1CRF, will vote at St Anne's Church on Crescent Road located in the neighbouring PD of 1CRE. St Anne's is already the polling place for that PD and is big enough to accommodate another station.

It is proposed that voters in 1CRG vote at Cheetham Hill Sport Club, Catherine Road, which is well located and has good access.

It is anticipated that once the building work at Cravenwood Primary Academy has been completed electors in 1CRF would return to vote at Cravenwood Primary Academy and electors in 1CRG electors will continue to vote at Cheetham Hill Sports Club.

Manchester Central Constituency

Piccadilly Ward 2PYC and 2PYE – update

It is proposed that voters in 2PYC and 2PYE who currently vote at Central Hall, will now vote at Hampton by Hilton, Manchester Northern Quarter, Rochdale Road. This is well located and has good access.

Outstanding polling place re-designations

The following polling places need to be re-designated ahead of May's Local Elections. Ongoing discussions with local ward members are currently taking place regarding the most suitable alternatives.

| Constituency | Ward | Polling District(s) | Current Designated Polling Place |
|-----------------------|--|----------------------------|---|
| Manchester Central | Hulme | 2HUG / 2HUF | Urban Splash |
| Manchester Withington | East Didsbury Ward and Withington Ward | 4DEA / 4WTC | St Cuthbert's RC Primary School |

Future Re-designations

Once proposals have been developed, it is proposed that these are re-designated by the Chief Executive under delegated powers that allows, where necessary, alternations to the designation of any polling place in consultation with ward members, group leaders and the Chair of the Constitutional and Nomination Committee. It is proposed the same approach applies to any polling place premises which becomes unexpectedly unavailable ahead of May's Local Elections.

The Committee took the opportunity to thank Elections office staff for their hard work in finding suitable polling stations venues to ensure the democratic process continues within the city during the Covid pandemic.

Decisions

The Committee:

1. Approved the proposed changes to the current polling place scheme, as set out in Sections 4 to 8 of the report submitted.
2. Considered the update on the current position regarding outstanding re-designations for polling places referred to in the report and approved the proposed changes to the polling place scheme, as set out in the update.
3. Agreed that any remaining or subsequent polling place re-designations required ahead of 5 May 2022 elections, that are not reported to the Committee on 2 February 2022, shall be made by the Chief Executive, under the delegated authority that allows the Chief Executive to make, where necessary, alterations to the designation of any polling place prior to the next full review in consultation with

ward councillors, group leaders and the Chair of Constitutional and Nomination Committee.

**Manchester City Council
Report for Resolution**

Report to: Constitutional and Nomination Committee – 4 March 2022

Subject: Membership of Committees and the Appointment of members to GMCA Scrutiny Committees

Report of: The City Solicitor

Purpose of report

The Constitutional and Nomination Committee is asked to make recommendations to the Council about the composition of the Council's committees and the nomination of members to GMCA Scrutiny Committees and its associated Scrutiny Pool as detailed in this report.

Recommendations

The Committee is asked to make recommendations to Council about:

1. The appointment of Members to serve on the various committees listed in the report and in doing so take account of Government regulations which require a Council to appoint membership of its committees in accordance with the principles of political balance as far as reasonably practicable.
 2. Nominations of Members to the remaining allocation of seats to GMCA Scrutiny Committees and its associated Scrutiny Pool.
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Contact Officers

Name: Mike Williamson
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Background documents

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

- Section 15-17, Local Government and Housing Act 1989.
- The Local Government (Committee and Political Groups) Regulations 1989.
- Health and Social Care Act 2012
- Council Constitution.

1 Background

- 1.1 Government regulations require the Council to appoint membership of its committees in accordance with the principles of political balance as far as reasonably practicable.
- 1.2 Due to the composition of the Council following the Ancoats and Beswick by-election on 3 February 2022 (93 Labour, 2 Liberal Democrat and 1 Green Party), there is a requirement to allocate seats on the basis of political groups for each committee.

2. Current committee size, membership and Lib Dem nominations

- 2.1 The Committee is asked to make recommendations to the Council about the size and current membership of the committees listed below
- 2.2 In doing so the Committee is asked to recognise that with the formation of a Liberal Democrat Group on the Council, the Group is now entitled to 1 seat on each committee listed below and the council must give effect to the wishes expressed by the Group as to which members are to be appointed to each committee (or other body) concerned.
- 2.3 Whilst entitled to 1 seat on each Committee, the Liberal Democrat Group is not required to take up each seat, but it should remain vacant for the Group to appoint to, if it decides to in the future.

- **Art Galleries Committee**

| Labour | Lib Dem |
|---------|---------|
| Akbar | Leech |
| Bridges | |
| Craig | |
| Midgely | |
| Rawlins | |
| White | |
| Rahman | |

- **Audit Committee**

| Labour | Lib Dem |
|-----------|---------|
| Ahmed Ali | Good |
| Clay | |
| Hitchen | |
| Lanchbury | |
| Russell | |

- Children and Young People Scrutiny Committee**

| Labour | Green | Lib Dem |
|---------------|--------------|--------------------|
| Reid | Nunney | No nomination made |
| Abdullatif | | |
| Sameem Ali | | |
| Alijah | | |
| Bano | | |
| Benham | | |
| Collins | | |
| Cooley | | |
| Foley | | |
| Hewitson | | |
| Lovecy | | |
| McHale | | |
| Sadler | | |

- Communities and Equalities Scrutiny Committee**

| Labour | Lib Dem |
|---------------|--------------------|
| Hacking | No nomination made |
| Ahmed Ali | |
| Shaukat Ali | |
| Andrews | |
| Battile | |
| Chambers | |
| Connolly | |
| M Dar | |
| Douglas | |
| Evans | |
| Grimshaw | |
| Hilal | |
| Hussain | |
| S Judge | |
| Rawson | |
| Sheikh | |
| Whiston | |
| Wills | |
| Wilson | |

- Constitutional and Nomination Committee**

| Labour | Lib Dem |
|---------------|----------------|
| Karney | Leech |
| Craig | |
| Curley | |
| Lanchbury | |
| Flanagan | |

| | |
|----------|--|
| Rahman | |
| Reeves | |
| Richards | |

- **Economy Scrutiny Committee**

| Labour | Lib Dem |
|---------------|--------------------|
| H Priest | No nomination made |
| Bayunu | |
| Doswell | |
| Farrell | |
| Johns | |
| Moore | |
| Raikes | |
| Noor | |
| Stanton | |

- **Environment and Climate Change Scrutiny Committee**

| Labour | Lib Dem |
|----------------|----------------|
| Igbon | Good |
| Chohan | |
| Flanagan | |
| Foley | |
| Hassan | |
| Holt | |
| Hughes | |
| Jeavons | |
| Lynch | |
| Lyons | |
| Razaq | |
| Sheikh | |
| Shilton-Godwin | |
| Wright | |

- **Health Scrutiny Committee**

| Labour | Lib Dem |
|---------------|--------------------|
| Green | No nomination made |
| Nasrin Ali | |
| Appleby | |
| Curley | |
| Douglas | |
| Hussain | |
| Monaghan | |
| Newman | |
| Reeves | |
| Raisat | |

| | |
|----------|--|
| Richards | |
|----------|--|

- Licensing and Appeals Committee**

| Labour | Lib Dem |
|---------------|--------------------|
| Ludford | No nomination made |
| Grimshaw | |
| Andrews | |
| Connolly | |
| Evans | |
| Flanagan | |
| Hassan | |
| Hewitson | |
| Hughes | |
| Jeavons | |
| Lynch | |
| Reid | |

- Licensing Committee**

| Labour | Lib Dem |
|---------------|--------------------|
| Ludford | No nomination made |
| Grimshaw | |
| Andrews | |
| Connolly | |
| Evans | |
| Flanagan | |
| Hassan | |
| Hewitson | |
| Hughes | |
| Jeavons | |
| Lynch | |
| Reid | |

- Licensing Policy Committee**

| Labour | Lib Dem |
|---------------|----------------|
| Ludford | Leech |
| Grimshaw | |
| Davies | |
| Rawlins | |
| Evans | |
| Flanagan | |

- **Personnel Committee**

| Labour | Lib Dem |
|---------------|----------------|
| Akbar | Leech |
| Bridges | |
| Craig | |
| Midgley | |
| Rahman | |
| Rawlins | |
| White | |

- **Planning and Highways Committee**

| Labour | Lib Dem |
|---------------|----------------|
| Curley | Leech |
| Shaukat Ali | |
| Andrews | |
| Baker Smith | |
| Y Dar | |
| Davies | |
| Flanagan | |
| Kamal | |
| Kirkpatrick | |
| Lovecy | |
| Lyons | |
| Raisat | |
| Richards | |
| Stogia | |

- **Resources and Governance Scrutiny Committee**

| Labour | Lib Dem |
|---------------|----------------|
| Russell | Good |
| Ahmed Ali | |
| Clay | |
| Davies | |
| Hitchen | |
| Lanchbury | |
| Kirkpatrick | |
| B Priest | |
| Robinson | |
| Rowles | |

- **Standing Executive Consultative Panel**

| Labour | Lib Dem |
|---------------|----------------|
| Butt | Leech |
| Ilyas | |

| | |
|------------------|--|
| Karney | |
| M Sharif Mahamed | |
| Taylor | |

The representation of the opposition political groups on the Panel will be calculated in accordance with the following formula:

$$X \times (25/96) = Y$$

Where –

X = the number of members of the opposition political group on the Council, and

Y = the entitlement to representation of that group on the Panel (rounded up or down to the nearest whole number)

3. Other Committees

- 3.1 Some of the Council's committees are subject to specific rules about membership. These details are included below.

Employee Appeals Committee

- 3.2 The composition of the Committee was amended in October 2013 to consist of the following structure:

- the Executive Member with a relevant portfolio (i.e. Executive Member for the service in which the employee was working or the Executive Member with a portfolio relevant to the specific subject area of the appeal) or an appropriate Assistant Executive Member,
- and two members drawn from drawn from the Council's Executive Members or the Assistant Executive Members, or elected members drawn from a prescribed 'pool' of 15 members.

- 3.3 The Constitutional and Nomination Committee is asked to confirm this

Health and Wellbeing Board

- 3.4 The membership of the Health and Wellbeing Board comprises of councillors as well as NHS and council officers. The membership was agreed at the meeting of Council on 27 March 2013 and subsequent amendments have been agreed through the Constitutional and Nomination Committee.

- 3.5 Following a previous review of the governance structure of the Board, the MCC membership of the Board is set out below.

- Leader of the Council (Chair)
- Executive Member for Adult Care and Health
- Executive Member for Children's Services
- Chair Manchester Health and Care Commissioning

- Strategic Director of Children’s Services
- Director of Public Health
- Executive Director of Adult Social Services

Standards Committee

- 3.6 The Standards Committee consists of 6 elected members (none of whom may be the leader of any political group and no more than one of whom may be a member of the Executive) , 2 co-opted members and 1 member from Ringway Parish Council.

| Labour | Lib Dem |
|-----------|---------|
| Andrews | Good |
| Connolly | |
| Evans | |
| Lanchbury | |
| Simcock | |

4 GMCA Overview and Scrutiny Committee membership

- 4.1 The GMCA has three Overview and Scrutiny Committees to which the 10 Greater Manchester District Councils are invited to nominate representatives to:-
- Corporate Issues and Reform
 - Economy, Business Growth and Skills
 - Housing Planning and Environment
- 4.2 The scrutiny of health, wellbeing and social care operates as a joint committee of the ten districts.
- 4.3 Each committee should comprise of 15 members and committee membership should reflect the political balance across Greater Manchester (not that of the GMCA).
- 4.4 In making nominations the GMCA’s guidance states as follows:-
- Each district is asked to make 6 nominations..
 - The first 3 nominations should be the districts first preference for each of the 3 committees - ***These members must be from the ruling group and will be guaranteed a place on the committees.***
 - The remaining 3 members should be from the ruling group and major opposition group and should indicate where Members have a preferred committee or none. These nominations will go into a Scrutiny Pool from which a further 5 members per committee will be selected by the GMCA to ensure each committee meets its statutory and constitutional requirements regarding political balance and diversity.

- Members of the Scrutiny Pool who are not selected as permanent committee members, will be appointed by the GMCA as formal substitutes for all three committees.

4.5 Manchester City Council’s current membership on GMCA Scrutiny Committees is as follows:-

| GMCA Overview and Scrutiny Committee | MCC representative |
|---|----------------------------|
| Corporate Issues and Reform | Cllr Lee-Ann Igbon |
| Economy, Business Growth and Skills | Cllr Greg Stanton |
| Housing Planning and Environment | Cllr Mandie Shilton Godwin |

4.6 The Council has not nominated any further members to form part of the GMCA Scrutiny Pool.

4.7 Based on the above scrutiny membership, the Council’s ruling group (Labour) are invited to make a further 2 nominations and the major opposition group (Lib Dems) are invited to make 1 nomination to the GMCA Scrutiny Pool, if they so wish.

| Labour | Lib Dem |
|---------------|--------------------|
| To be advised | No nomination made |
| | |
| | |

4.9 These nominations will form part of the GMCA Scrutiny Pool and it will be for the GMCA to determine whether they will be appointed to one of the scrutiny committees or as a formal substitute.

5 GMCA Substitute appointments

5.1 Following the appointment of Councillor Craig as Leader of the Council, the Council is now required to nominate a named substitute to the GMCA bodies on which Councillor Craig sits in the capacity of Leader of the Council, namely:-

- GM Combined Authority
- AGMA Executive Board

6 Recommendations

6.1 The recommendations are set out at the front of the report.

**Manchester City Council
Report for Resolution**

| | |
|-------------------|--|
| Report to: | Constitutional and Nomination Committee – 4 March 2022 Council – 4 March 2022 |
| Subject: | HS2 Phase 2b Western Leg (Crewe-Manchester) hybrid Bill Petitioning |
| Report of: | Strategic Director (Growth and Development) and the City Solicitor |

Summary

This report sets out a procedural matter, specifically, seeking Full Council approval for the City Council to object to elements of the HS2 Phase 2b Western Leg (Crewe-Manchester) hybrid Bill, deposited in Parliament on 24 January 2022.

Recommendations

Constitutional and Nomination Committee is asked to recommend that Council, subject to being satisfied that it is expedient for Manchester City Council to do so, oppose elements of the HS2 Phase 2b Western Leg (Crewe- Manchester) hybrid Bill as detailed in the report

Council is recommended to:

- (1) Resolve, being satisfied that it is expedient for Manchester City Council to do so, to oppose elements of the HS2 Phase 2b Western Leg (Crewe-Manchester) hybrid Bill introduced into 24 January 2022 session of Parliament as detailed in the report.
 - (2) Subject to the above, delegate authority to the Strategic Director (Growth and Development), in consultation with the Leader of the Council and City Solicitor, to take all such steps as may be necessary to give effect to the above resolution including all those steps required for the Council to submit any petition and thereafter to maintain and if considered appropriate authorise the withdrawal of any petition points that have been resolved in respect of the Bill, and to negotiate and/or seek assurances/ undertaking/agreements to the Bill.
-

Wards Affected - Ardwick, Ancoats & Beswick, Baguley, Burnage, Didsbury East, Didsbury West, Fallowfield, Levenshulme, Northenden, Piccadilly, Rusholme, and Woodhouse Park.

Financial Consequences – Revenue

The overall financial and resource implications of reaching agreements and/or

petitioning will be the subject of further assessment as matters requiring agreement and associated technical work are better understood. As additional funding requirements become known, resources will be identified and reported for approval in accordance with the Council's financial procedure rules.

Financial Consequences – Capital

None directly from this report.

Contact Officers:

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Name: Fiona Ledden
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Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

- Report to Executive 14 December 2016 - Manchester Piccadilly High Speed 2 (HS2) Phase 2 Route Announcement
- Report to Economy Scrutiny 1 February 2017 - High Speed Rail – High Speed 2 (HS2) and Northern Powerhouse Rail (NPR)
- Report to Executive 18 October 2017 - Greater Manchester HS2 and Northern Powerhouse Rail Growth Strategy
- Greater Manchester HS2 and NPR Growth Strategy: The Stops are Just the Start 2018
- Report to Executive 7 March 2018 – Manchester Piccadilly Strategic Regeneration Framework Update 2018

- Report to Executive 27 June 2018 – Manchester Piccadilly Strategic Regeneration Framework Update 2018
- Manchester Piccadilly Strategic Regeneration Framework 2018
- HS2 Working Draft Environmental Statement 2018, available at: <https://www.gov.uk/government/collections/hs2-phase-2b-working-draft-environmental-statement>
- Report to Economy Scrutiny 7 November 2018 - HS2 Working Draft Environmental Statement (WDES)
- Report to Executive - 12 December 2018 - HS2 Working Draft Environmental Statement (WDES)
- HS2 Phase 2b Working Draft Environmental Statement Consultation Response of the Greater Manchester Combined Authority 2018
- HS2 Phase 2b Working Draft Environmental Statement Consultation Response of Manchester City Council 2018
- HS2 Phase 2b Design Refinement Consultation 2019, available at: <https://www.gov.uk/government/consultations/hs2-phase-2b-design-refinement-consultation>
- Report to Executive – 11 September 2019 – HS2 Phase 2b Design Refinement Consultation 2019
- HS2 Phase 2b Design Refinement Consultation 2020, available at: <https://www.gov.uk/government/consultations/hs2-phase-2b-western-leg-design-refinement-consultation>
- Report to Executive - 9 December 2020 - HS2 Phase 2b Western Leg Design Refinement Consultation Response
- HS2 Phase 2b hybrid Bill and related documents, available at: [HS2 Phase 2b - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/collections/hs2-phase-2b-hybrid-bill)

1. Background

- 1.1 High Speed Two (HS2) is the Government's scheme to implement a new high speed north – south railway network, from Manchester to London via Birmingham and Crewe. This is a major national infrastructure proposal that would be progressed over several decades and is being taken forward in a number of phases. Phase one will connect London with Birmingham and the West Midlands. Phase 2a will extend the route from the West Midlands to Crewe. The Phase 2b Western Leg will connect Crewe to Manchester.
- 1.2 Phase one of the three hybrid Bills received Royal Assent on 23 February 2017. Phase 2a, from the West Midlands to Crewe, received Royal Assent on 11 February 2021. The hybrid Bill for HS2 Phase 2b "Western Leg", between Crewe and Manchester was deposited in Parliament by the Department for Transport (DfT) on 24 January 2022. This report is concerned with the Phase 2b Crewe-Manchester hybrid Bill ("the Bill").
- 1.3 The Bill includes provision for new high-speed rail stations (providing for HS2 and Northern Powerhouse Rail services) at Manchester Piccadilly and Manchester Airport, along with a tunneled section of railway that will connect the respective stations. It also covers the provision of other related infrastructure, including new highways layouts and car parking and Metrolink services at the two stations.
- 1.4 Northern Powerhouse Rail (NPR) is a proposal to deliver a high speed rail network between Manchester, Liverpool, Leeds, Newcastle, Sheffield and Hull. The Government's preferred outline plans for NPR are included in the recently published Integrated Rail Plan (IRP) (please note that the IRP does not include proposals for Sheffield and Hull as originally intended). The Bill does not cover the whole of the proposed NPR scheme, but rather elements to enable its future delivery.

2. Hybrid Bill for HS2 Phase 2b Crewe and Manchester hybrid Bill

- 2.1 The Bill for Phase 2b Crewe-Manchester will secure powers to implement the Phase 2b Western Leg of the HS2 network including building stations at Manchester Piccadilly and Manchester Airport, and a railway tunnel from Davenport Green to Ardwick with ventilation shafts at Junction 3A of the M56, Withington Golf Club (Palatine Road), a car park for the Christie Hospital, and Fallowfield Road retail park. More specifically the Bill includes powers to:
 - Build and maintain HS2 and its associated works;
 - Compulsorily acquire interests in the land required;
 - Sever the existing Ashton line of the Metrolink to enable the construction of HS2's Piccadilly station;
 - Make consequential changes to the Metrolink network, including the provision of a turnback at New Islington, new track to serve a Piccadilly Central stop and passive provision (but not a stop or new track) at the HS2 Airport station;
 - Affect or change rights of way, including the stopping-up or diversion of

- highways and waterways (permanently or temporarily);
- Modify infrastructure belonging to statutory undertakers (e.g. utility companies);
- Carry out work on listed buildings and demolish buildings in conservation areas;
- Carry out protective works to buildings and third-party infrastructure; and
- Make necessary changes to existing legislation to facilitate construction and operation of HS2;

It also grants the necessary changes to existing legislation to facilitate construction and operation of the HS2 Phase 2b (Crewe – Manchester) scheme, including an exemption from existing powers to restrict the use of local streets by HGVs.

2.2 The principal stages of the Bill are as follows:

- There is currently a period for representations on the formal Environmental Statement (ES) which sets out the environmental impacts of HS2 Phase 2b, to which the City Council will respond by 31st March 2022;
- The first reading of the Bill has been completed and was a formality; the second reading in the House of Commons will approve the principle of the Bill and the railway scheme and set out the timetable for petitions against the Bill to be heard (see below). Thereafter, the Bill proceeds to a Select Committee which would present the first opportunity for petitioners to seek amendments to the Bill;
- The Bill is then re-committed to a Public Bill committee of the House of Commons followed by Report stage and Third Reading; and
- The Bill is then sent to the House of Lords where the process is repeated with a further opportunity for petitioning. When both Houses have approved a hybrid Bill, it receives Royal Assent.

2.3 Notwithstanding the City Council's overall support for HS2, the City Council will need to ensure that any necessary provisions are included in the Bill and are seeking assurances/undertakings as appropriate from the promoters to maximise the benefits and minimise the negative impacts that HS2 will have on the city. Officers continue to work closely with HS2 Ltd and representatives from the Department of Transport (DfT) to ensure that necessary provisions are provided and will seek to negotiate agreements accordingly. If agreement cannot be reached on specific matters it may be necessary to petition the Bill during a specific window, with authority to do so the subject of this report. The Council has identified a number of areas which it considers to be critical in maximising benefits and minimising negative impacts of HS2 on the city which are set out at paragraph 2.4 below.

2.4 Petitioning allows any individual, group of individuals or organisation directly and specially affected by the scheme to petition against the Bill. A petition is a summary of objections to particular aspects of a Bill, to be heard before a Select Committee of MPs, and can be submitted if petitioners' concerns are not addressed in advance of the Bill's petitioning stage. The Council has

instructed Parliamentary Agents to act on its behalf in advising on negotiations with the DfT and preparation of any petition.

2.5 The key areas on which the Council is intending to petition include the following, although other areas may be highlighted as the full petition is developed:

- The design of Manchester Piccadilly station as a surface, turn back station, as opposed to an underground, through station, which could provide greater capacity, reliability, resilience, future proofing and passenger experience and result in a reduced land take.
- The retention of Gateway House, which inhibits connectivity to the rest of the city centre and fails to provide a suitable entrance and arrival point to the city at the Manchester Piccadilly HS2 station.
- The extent of highways infrastructure proposed at Pin Mill Brow, which are overly large, would unduly encourage car travel and increase pollution, sever areas of the city, and do not allow for active travel.
- The level and location of car parking proposed at Manchester Piccadilly, which is too high and not in keeping with the adjacent station's role as a city centre public transport hub, unnecessarily encourages car travel, and takes up prime development land.
- The need for a multi-modal interchange which provides bus and coach parking facilities.
- The proposed access to a new ramp for Network Rail maintenance, which routes traffic through the Mayfield development, having an unacceptably negative impact.
- Inadequate integration of, and powers for, Metrolink at both Manchester Piccadilly and Manchester Airport.
- The location of the proposed Metrolink turnback at New Islington rather than our preferred site at Velopark, and the proposal to sever the Ashton line for two years.
- The proposed location of the ventilation shaft and headhouse on the Fallowfield Road Retail Park on Birchfields Road, and the need to provide adequate flood storage required for the proposed Palatine Road ventilation shaft.
- An inappropriate design for highways access to Manchester Airport Station at Junction 6 of the M56, which does not take into account future demand from NPR services, planned development and Airport growth.
- The level of construction traffic proposed and the need for consideration of measures to enable materials to be removed using rail at Manchester Airport.
- The levels of environmental mitigation, which will be set out in more detail in the City Council's response to consultation on the hybrid Bill's Environmental Statement.
- Changes to statutory powers highlighted in the Bill.

3. Next Steps

3.1 Section 239 of the Local Government Act 1972 enables a local authority to

oppose a public or private bill where it is satisfied that it is expedient to do so. This must be done in accordance with procedure laid down in that section of the Act.

- 3.2 Under section 239 a resolution of the City Council to oppose a Bill must be passed by a majority of the whole number of the members of the City Council after giving 10 clear days' notice of the meeting and its purpose in one or more local newspapers, in addition to the normal notice required to convene that meeting. The requisite newspaper notice was published on 21 February 2022 in the Manchester Evening News.
- 3.3 Parliament is yet to publish timescales for the stages of the hybrid Bill, however it is currently understood that those petitioning the Bill may be able to do so during late May/early June 2022. The Government is aiming for the Bill to receive Royal Assent after November 2024, with construction commencing from 2027 onwards, and this phase of the new railway opening to the public between 2036 and 2041.

4. Recommendations

- 4.1 The recommendations are set out at the front of this report.

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